

# Meagre results of an “Action COP” A Trump hangover?

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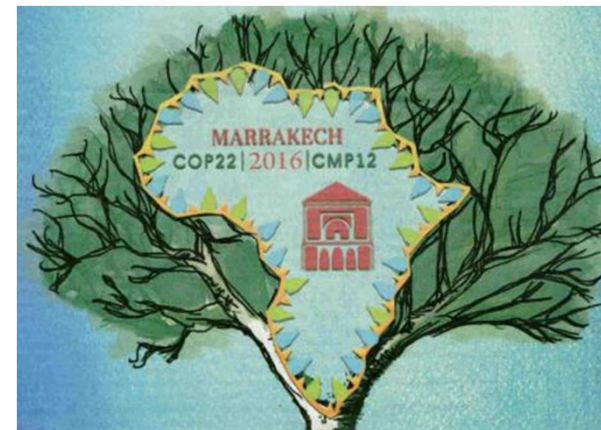
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MARRAKECH COP22 | CMP12 | CMA1  
UN CLIMATE CHANGE CONFERENCE 2016  
مؤتمر الأمم المتحدة لتغير المناخ



- **Background of the COP and challenges**
- **The negotiation topics**
- **Different sets of aims for COP**
- **Trump: the elephant in the room**
- **Developing-industrialized country cleavages**
- **Formal COP outcomes**
- **Climate finance action**
- **Carbon market mechanisms**
- **Mitigation strategies for 2050 emerge**
- **NDC support initiatives**
- **Non-state action**





## Background of the COP

- COP initially planned to be “**low key**” to take up **various strands of work** embodied in the Paris Decision
  - “**COP of action**”, meaning **no diplomatic feats** expected
- **Surprise entry into force of Paris Agreement** before COP start
  - US pressure to **prevent unravelling of PA** in case of Trump victory
  - **CMA 1** had to be added to Marrakech programme in **less than 30 days**







## Challenges and hickups during COP run-up

- **Total cost 90 million €**
  - **12 million € withheld** by the EU due to Western Sahara dispute
  - **Conference tent city alone 21 million €**
- **Still, only 5000 NGO people** could be accredited, half of the Paris number
  - Many observers became part of **government delegations: 15,900 delegates**
- **Pavilions and offices were still being built on day 1 of COP**
- **IETA and Uganda spaces were forgotten**
  - **IETA replacement tent in remote corner**





## The great climate festival of Marrakech city

- Marrakech city was one of the **most joyful** host cities of any COP
- Buildings, buses, taxis and even **horse carriages** were decked with **flags and COP emblems**
- The population flocked to the climate fair in the “Green Zone” in **huge numbers**
- 8 million € were spent on **public infrastructure improvements**





## Key negotiation topics I

- **Mitigation under NDCs**
  - NDC **features** and ratcheting up
  - **Up-front information** in future NDCs
  - **Accounting**
- **Adaptation under NDCs**
  - Elements of **adaptation communications**
  - Assessment of **adequacy** and **effectiveness**
- **Finance**
  - Scope of **accounting** - flows from developed to **developing countries** or **generic public finance** regardless of flows

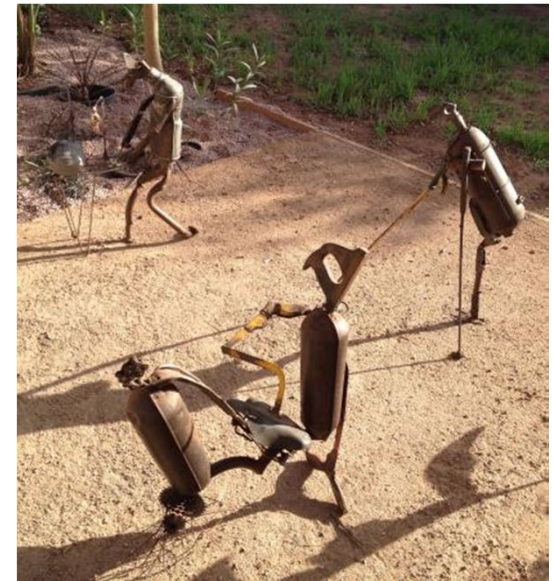






## Key negotiation topics II

- **Transparency**
  - Differentiation according to **NDC types**
  - Differentiation according to **country groups**
- **Stocktake**
  - Format, inputs, timeline, duration, and output
- **Market mechanisms**
  - Character of the three mechanisms (6.2, 6.4, 6.8)
- **Loss and Damage**
  - Operationalization of Warsaw Int. Mechanism
- **Compliance**
  - **Scope**, trigger and differentiation of treatment



## Different sets of aims for COP

- **UNFCCC aim**
  - Smooth first CMA
    - Work plan until 2018
  - First solid content discussions on critical issues including accounting, transparency and market mechanisms
- **Moroccan aim to showcase it as**
  - renewable energy pioneer
  - stable country
  - country worth to allocate finance
    - 1.5 billion \$ public finance per year





# The King's Show

- **Three days of negotiation time** in the second week were **lost** due to King Mohammed VI focusing on a heads of state segment including an “**African Action Summit**”
- **80 heads of state** participated, but they **did not create a push** comparable to that in Paris
- Advisors to the Moroccan Presidency had suggested to **continue negotiations** but were not heard





## The elephant in the room

- Trump's election had **two opposite effects** on the COP
  - **Mood of defiance**: go ahead regardless of US like in 2001 after Bush's repudiation of Kyoto
    - **China** and **Saudi Arabia** both stated that they will move on
  - **Fear of climate sceptic backlash** in other countries, similar to US
  - This led to the one page "**Marrakech Action Proclamation**"
    - **Devoid of content**, but marketed as "**act of defiance**"





## Developing – industrialized country cleavages persist

- Developing countries want
  - **differentiated treatment** on **upfront information for NDCs**
  - requirements tailored to **different types of NDCs**
- “Orphan issue” treatment unclear
  - **common timeframes** for NDCs
  - **adjustment** of NDCs
  - new **collective finance goal** after 2025
- **Adaptation Fund was retained** despite **industrialized country opposition**







## The little drama at the end

- The final plenary had its moment of **tension**, with huddles between **Bolivia and India** on one side, and **China and rest of world** on the other side
- Presidency “resolved” problem by **deferring** the issue
- The plenary then was treated to a Happy Birthday song for a Malian delegate and farewell messages for retiring UNFCCC Secretariat staff...
  - “**Real action??**”





## The “eternal” CMA 1, running until 2018

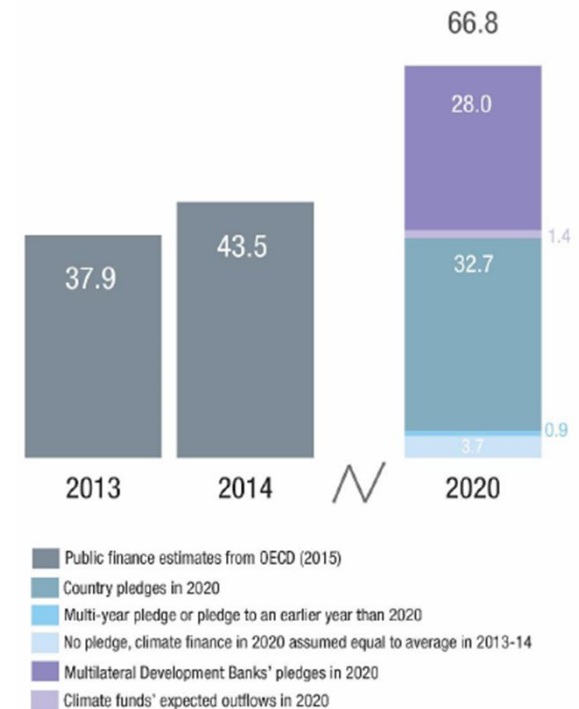
- As **no content-related decisions** could be taken on **key items**, CMA 1 was **extended** to a “resumed session” in December 2018
  - Poland, **not known for a progressive stance** in climate policy, will be host
- “Interim session” in Bonn in November 2017 chaired by Fiji
- So far, **no real urgency** in the work plan
  - **Submissions, submissions, ...**





## Climate finance action

- **Roadmap of industrialized countries** for reaching the 100 billion \$ target in 2020
  - **67 billion \$** public funding 2020, with leverage ratio achieved in 2013-14 close to 100 billion
- **80 million \$** grant to the **Adaptation Fund** by Germany, Sweden, Italy and Belgian regions
- **23 million \$** grant to **Climate Technology Centre and Network**
- **Climate Vulnerable Forum** of 47 developing countries pledging **100% renewables**, if financed...







## African and Moroccan climate finance action

- **Africa Renewable Energy Initiative (AREI)**
  - 10 GW by 2020 and 300 GW by 2030
  - Financing is unclear
- **1.5 billion \$ World Bank climate finance to MENA region by 2020 (+100%)**
- **3 green bonds issued by Moroccan banks, 350 million €**
  - **No difference** in interest rate to normal bonds
- **Solar plant Ouarzazate 680 MW (thermal, PV)**
  - PV tariff **0.04 €/kWh, less than coal**
- **Marrakech Investment Committee for Adaptation Fund**
  - **Target 500 million \$, private investors**



**AREI**

Africa Renewable Energy Initiative

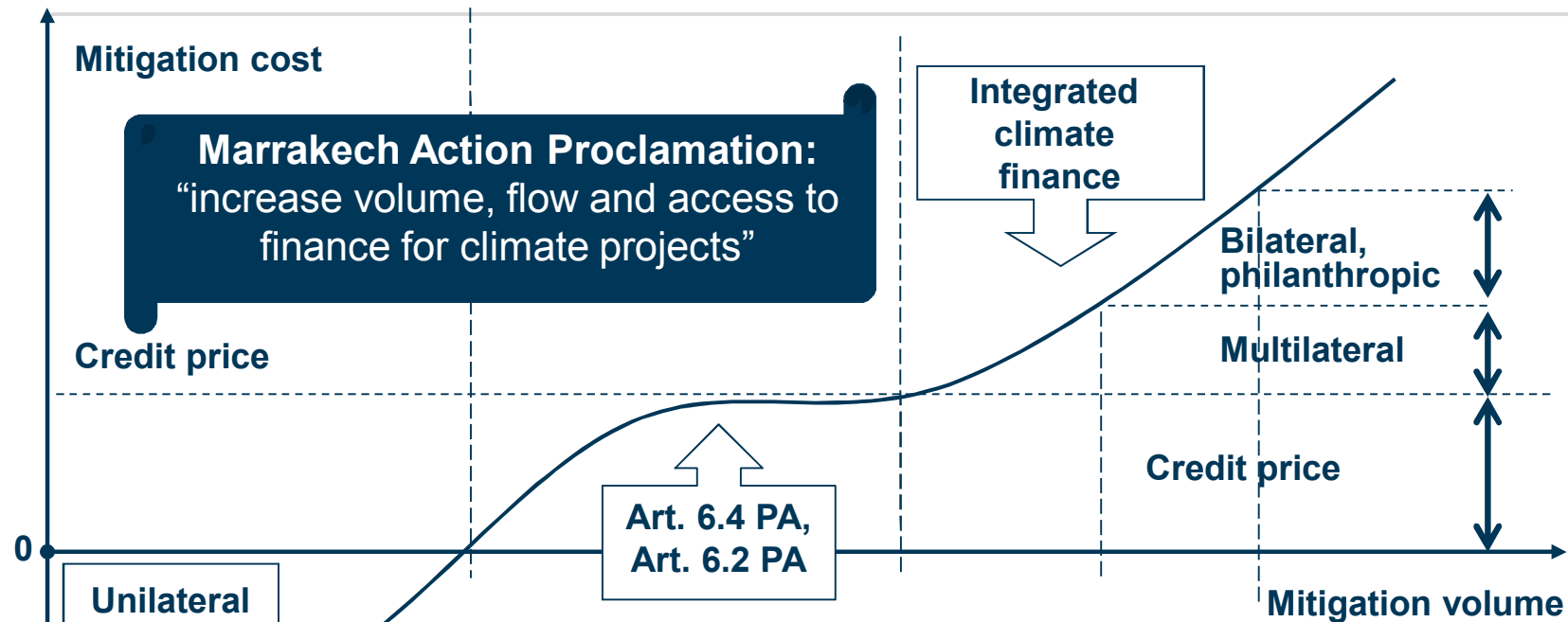




## **Carbon market mechanisms on sidelines**

- **No decisions** on rules for **mechanisms under Art. 6**
  - Submissions due 17 March 2017
- **No finalization** of the reform of **CDM modalities and procedures**
  - **Appeals procedure** deferred until 2019
- **Annual CDM guidance** remains **unusually general**
  - Monitoring methodologies now are to allow a **choice** between **conservative default values** and **direct measurements**
  - **CDM Loan Scheme** is to be discontinued
  - **CDM EB** continue to explore link with international climate finance
- **Carbon Expo** replaced by “**Innovate4Climate**” finance and markets week, Barcelona 22-26 May 2017, 2018 Germany, 2019 developing country
- **Canada** pledges **3 million \$** for World Bank’s TCAF

## Integrating various sources of climate finance



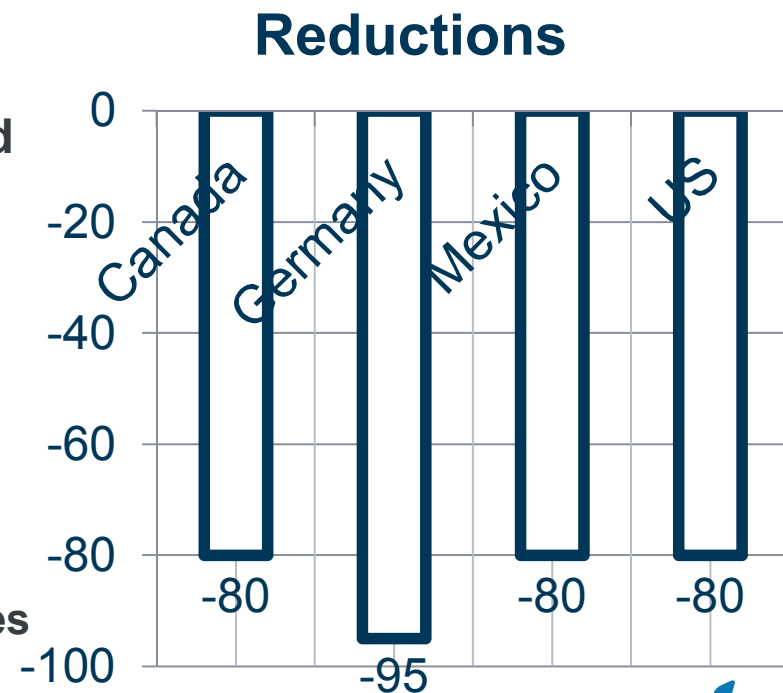
- **Significant demand** for credits to make markets key driver has **not been signalled** at COP 22





## Mitigation strategies emerge for 2050

- Germany witnessed the power of fossil fuel lobbies, with its strategy being **rejected by the Economics Minister**, and “stitched together” in a **weakened form** thereafter
- **Canada, Mexico and US** published their strategies at the same time
  - US strategy “**lame duck**” after Trump
- **2050 Pathway Platform** set up for multi-level support
  - 22 countries, 15 cities and 200 companies are engaged
- **MAAP tool**, test 20 policies by UNEP DTU



## NDC support initiatives start to operate

- **NDC Partnership**
  - Bangladesh, Brazil, Chile, Costa Rica, Colombia, Indonesia, Cote d'Ivoire, Maldives, Mexico, Marshall Islands, Morocco, St. Lucia, Seychelles, Uganda, Vanuatu, Vietnam
  - Disseminate best practices, peer to peer learning
  - Define processes, policies and plans
  - Align development finance with NDC implementation
  - NDC Explorer with 57 categories, no evaluation
- **50 million \$ grant to Capacity Building Initiative for Transparency**





## Non-state action: Marrakech Partnership for Global Climate Action

- **Criteria for inclusion**
  - **Relevance**
  - **Scale:** sufficiently large
  - **Specificity:** clear, quantifiable outcomes with defined targets
  - **Transparency in progress**
  - **Impact/results-orientation**
    - Purely information sharing initiatives **not** eligible
  - **Ownership/capacity**
- **Annual High-level Event on Climate Action**
- **Science Based Targets initiative**
  - **200 companies, covering 630 Mt CO<sub>2</sub> emissions**





## Civil society on the sidelines

- The visibility of NGOs in the venue was **much less** than at previous COPs
  - Lower number of **accredited activists**
  - Lower number of “**stunts**”
- **No large demonstration** was organized
- **But: large civil society presence** in the “**Green Zone**”, mainly of **local NGOs**





## Role of key countries in international climate policy

- US legal experts stressed that Trump can **move out** of the **Paris Agreement** and the **UNFCCC instantly** without and legal remedy
- **No alternative leader** emerged in Marrakech albeit some experts expect **China** to take this role within the next decade
- EU at risk of becoming “**lame duck**”
- **Unclear whether Russia** might slow down process in the future; laggard in ratification
- **Like-minded developing countries** continue to push **separation between North and South**







## Defiance without substance?

- It will not be credible to keep a defiance mode against populist climate sceptics without addressing **implementation challenges**
  - How to address the issue of **transition-related gross job losses (not taking into account net job gains)** that fuel populist politicians?
- Will the idea of “**climate clubs**” resurface?







**Thank you!**

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